



Army BRAC 2005 Implementation

BRAC 2005 Environmental Implementation Efforts

Army BRAC Division
Environmental Program Manager



Promise to America



“If you let us make these stationing changes and close installations we will save taxpayers dollars.”



BRAC Law



Public Law 100-510, as amended BRAC 2005 Recommendations became law on 9 Nov 2006

- Start implementing within 2 years
- Finish within 6 years from the date the President submitted the list to Congress
- All realignments and closures must be complete by **15 Sep 2011**



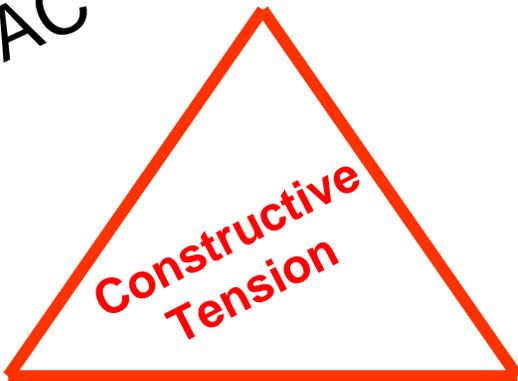
BRAC Division Mission



Effectively and efficiently implement the congressionally approved BRAC recommendations, while maintaining the well-being of Army Soldiers, civilians and their families, and considering impacts to the Army's primary mission and to local communities.

Legacy
BRAC

Safely #1



Quickly

Inexpensively

GWOT

BRAC
2005

Time
Phasing

QOL

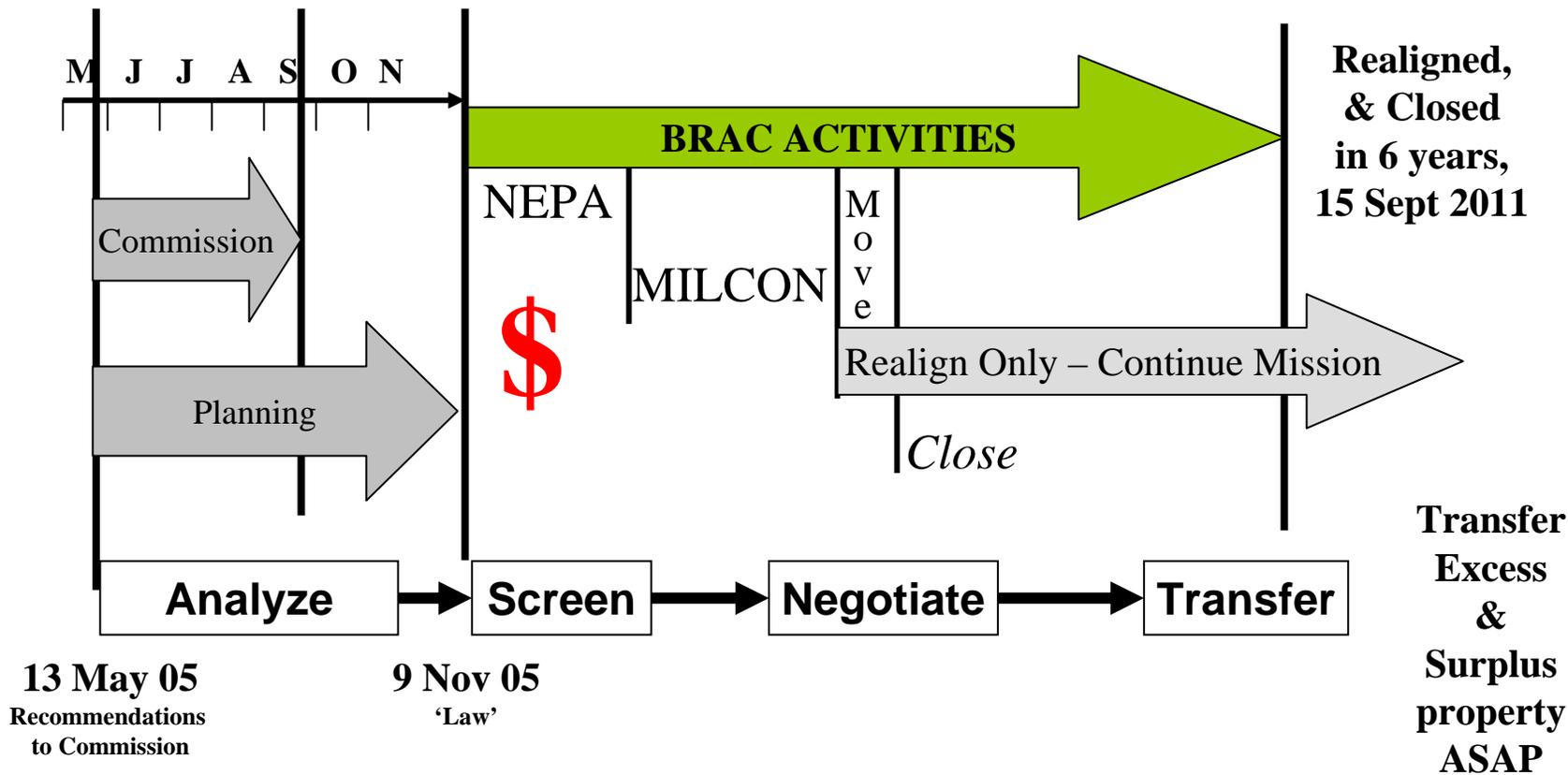
Local
Communities



BRAC Process



15 Sept 05
6 Yr Clock Started





BRAC 2005 Funding



\$6.7B programmed to execute BRAC 2005; \$585M for FY2006

- BRAC 2005 executed from FY2006 thru FY2011
- OSD must approve business plans prior to release of FY2006 funds
- FY2006 funds not expected until...

Environmental Costs for BRAC 2005

- ✓ DERP
- ✓ Compliance Cleanup
- ✓ NEPA (closures, construction)
- ✓ ECPs (property disposal)
- ✓ EBS (property acquisition)



BRAC 2005 Funding



Significant Issue – Title 10, Section 2687

“...no action may be taken to effect or implement (1)...
closure...(2) realignment...(3) construction, ...unless or
until the SECDEF notifies the Committee [Congress]...
as part of an annual request for authorization of
appropriations...and submits ... an evaluation of the
fiscal, local economic, budgetary, environmental,
strategic, and operational consequence...;AND a period
of 30 legislative days or 60 calendar days...expires...
during which period no irrevocable action may be taken
to effect or implement the decision...”



BRAC 2005 Funding



Bottom Line – Army cannot spend funds for BRAC 2005 actions until 30 or 60 days after the BRAC 2005 budget is submitted to Congress

- Discussions ongoing at high levels
- Awaiting direction
- Cannot start environmental studies (NEPA documentations, ECP reports, etc...)
- Potentially impact ongoing environmental cleanup



BRAC 2005 Actions

Directed BRAC Actions **800+**
76 Army Installations Touched by BRAC

- **13 Full Closures**

- 5 HQ Installations
- 3 Chemical Depots
- 4 Ammunition Plants
- 1 Reserve Garrison

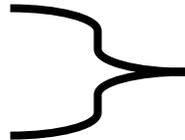
- **53 Installations Realignment**

- 50 Active Installations
- 3 Reserve Garrisons

- **8 Leased Facilities Closures**

- **211 Guard Closures**

- **175 Reserve Closures**



- **125 New Armed Forces Reserve Centers**



BRAC 2005 (Major Closures)



- **Ft Gillem, GA**
- **Ft McPherson, GA**
- **Ft Monmouth, NJ**
- **Ft Monroe, VA**
- **Walter Reed Army Medical Center, DC**
- **Kansas Army Ammunition Plant, KS**
- **Lone Star Army Ammunition Plant, TX**
- **Mississippi Army Ammunition Plant, MS**
- **Riverbank Army Ammunition Plant, CA**
- **Umatilla Chemical Depot, OR**
- **Deseret Chemical Plant, UT**
- **Newport Chemical Depot, IN**
- **US Army Garrison – Selfridge, MI**

Reserves

- **Charles E. Kelly Spt Ctr, PA**
- **Vancouver Barracks, WA**

- **Lease – Army Judge Advocate General Agency, VA**
- **Lease – Crystal City Complex, VA**
- **Lease – Headquarters Army Test and Evaluation Command, VA**
- **Lease – Hoffman Building, VA**
- **Lease – Rosslyn Complex, VA**
- **Lease – Army Personnel Center, MO**



BRAC 2005 (Major Re-alignments)



- | | |
|---|---|
| <ul style="list-style-type: none">• Aberdeen Proving Ground, MD• Adelphi Laboratory, MD• Anniston Army Depot, AL• Bailey's Crossroads Lease Site, VA• Corpus Christi Army Depot, TX• Detroit Arsenal, MI• Fort Belvoir, VA• Fort Benning, GA• Fort Bliss, TX• Fort Bragg, NC• Fort Buchanan, PR• Fort Campbell, KY• Fort Dix, NJ• Fort Eustis, VA• Fort Hood, TX• Fort Huachuca, AZ• Fort Jackson, SC• Fort Knox, KY | <ul style="list-style-type: none">• Fort Lee, VA• Fort Leonard Wood, MO• Fort Lewis, WA• Fort McCoy, WI• Fort Richardson, AK• Fort Rucker, AL• Fort Sam Houston, TX• Fort Sill, OK• Fort Wainwright, AK• Lima Tank Plant, OH• Redstone Arsenal, AL• Rock Island Arsenal, IL• Sierra Army Depot, CA• Soldier Systems Center, Natick, MA• Tobyhanna Army Depot, PA• Watervliet Arsenal, NY |
|---|---|



Property Transfer



Notice of Availability

- Offered first to Federal Agencies
 - Property offered “As Is”
 - 44 Applications Received
- Next to the Public
 - Local Redevelopment Authorities

Property Transfer Documents

- ✓ Findings of Suitability to Transfer (FOST)
- ✓ Findings of Suitability to Lease (FOSL)
- ✓ Findings of Suitability for Early Transfer (FOSET)



Transition from Active to BRAC

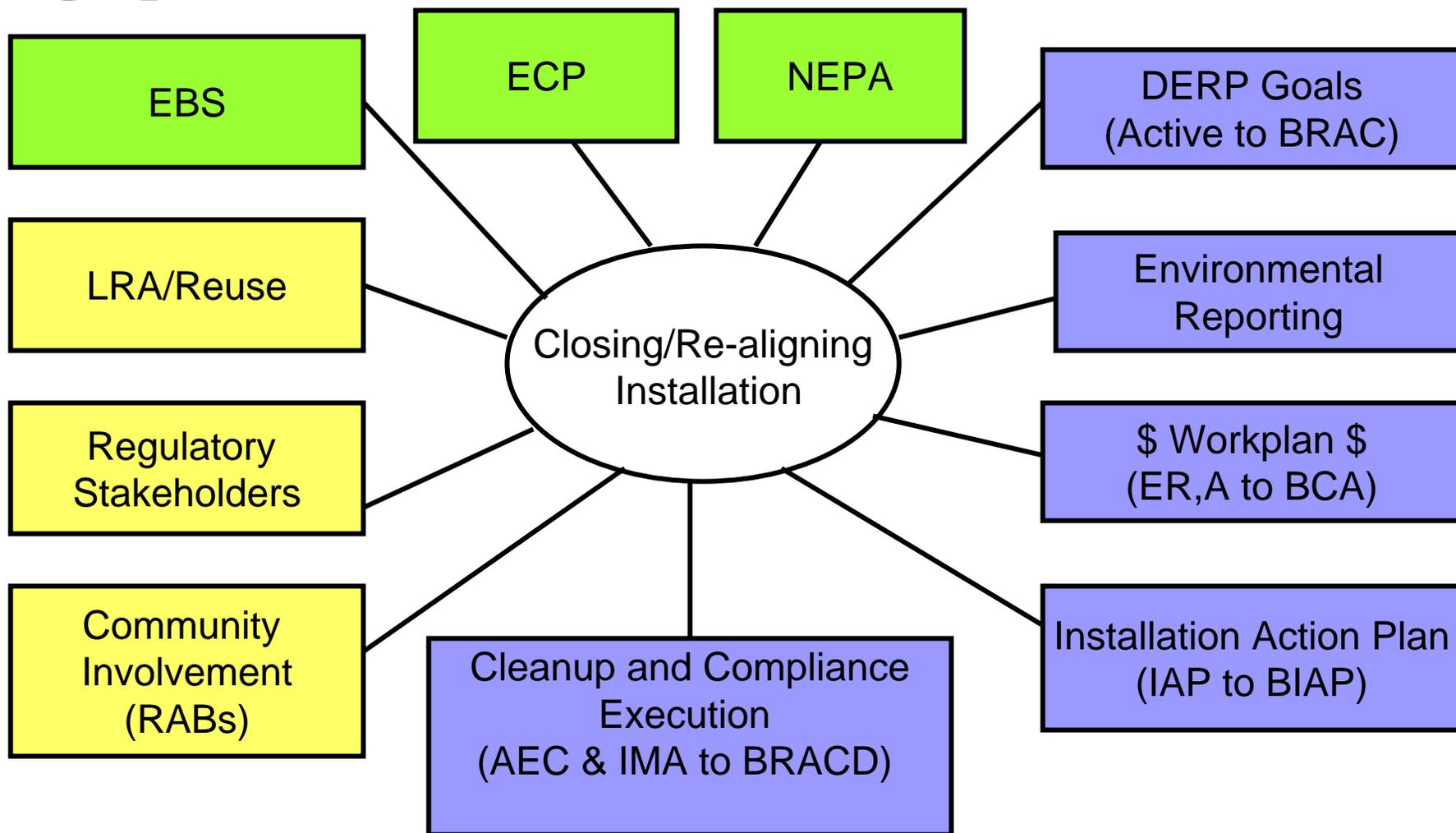


BRAC Positions – Under discussion

- ✓ Base Transition Coordinator (BTC)
- ✓ BRAC Environmental Coordinator (BEC)
 - For installations (and Reserve Centers) where realignments and closures involve property transfer
 - Interim BECs have been appointed by Lead Organizations
 - ❑ IMA – 5
 - ❑ AMC - 9
 - ❑ MEDCOM – 1
 - ❑ Reserves – 2 + 10 Regional BECs

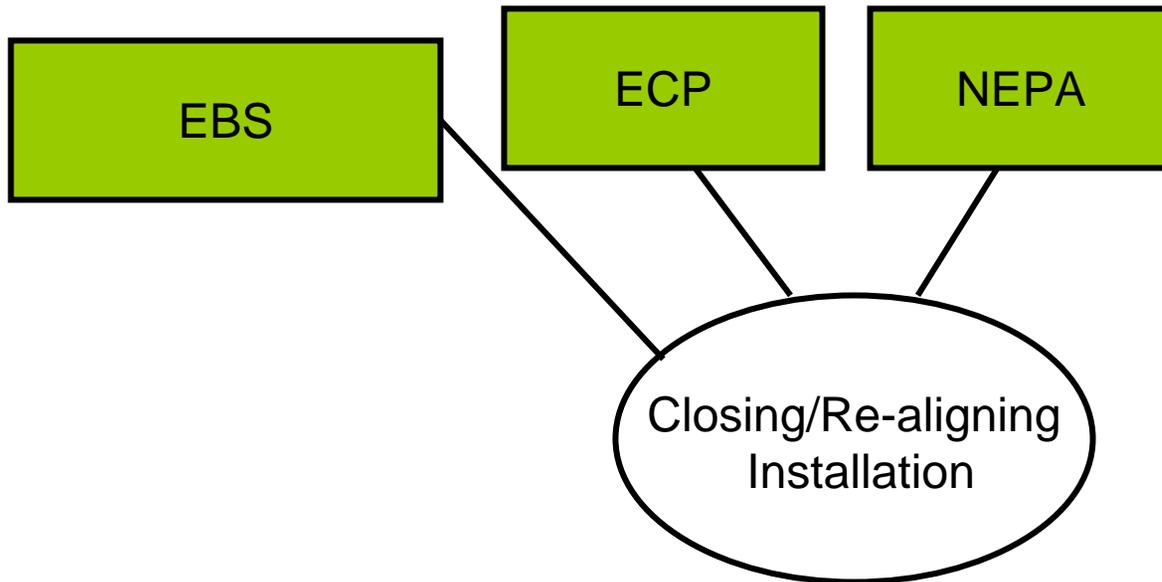


Transitioning - Active to BRAC





Transitioning - Active to BRAC



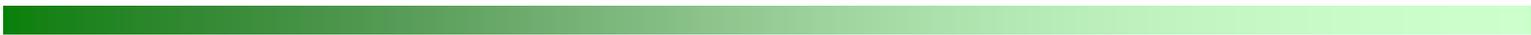


Transition - Active to BRAC



Environmental Studies under BRAC 2005

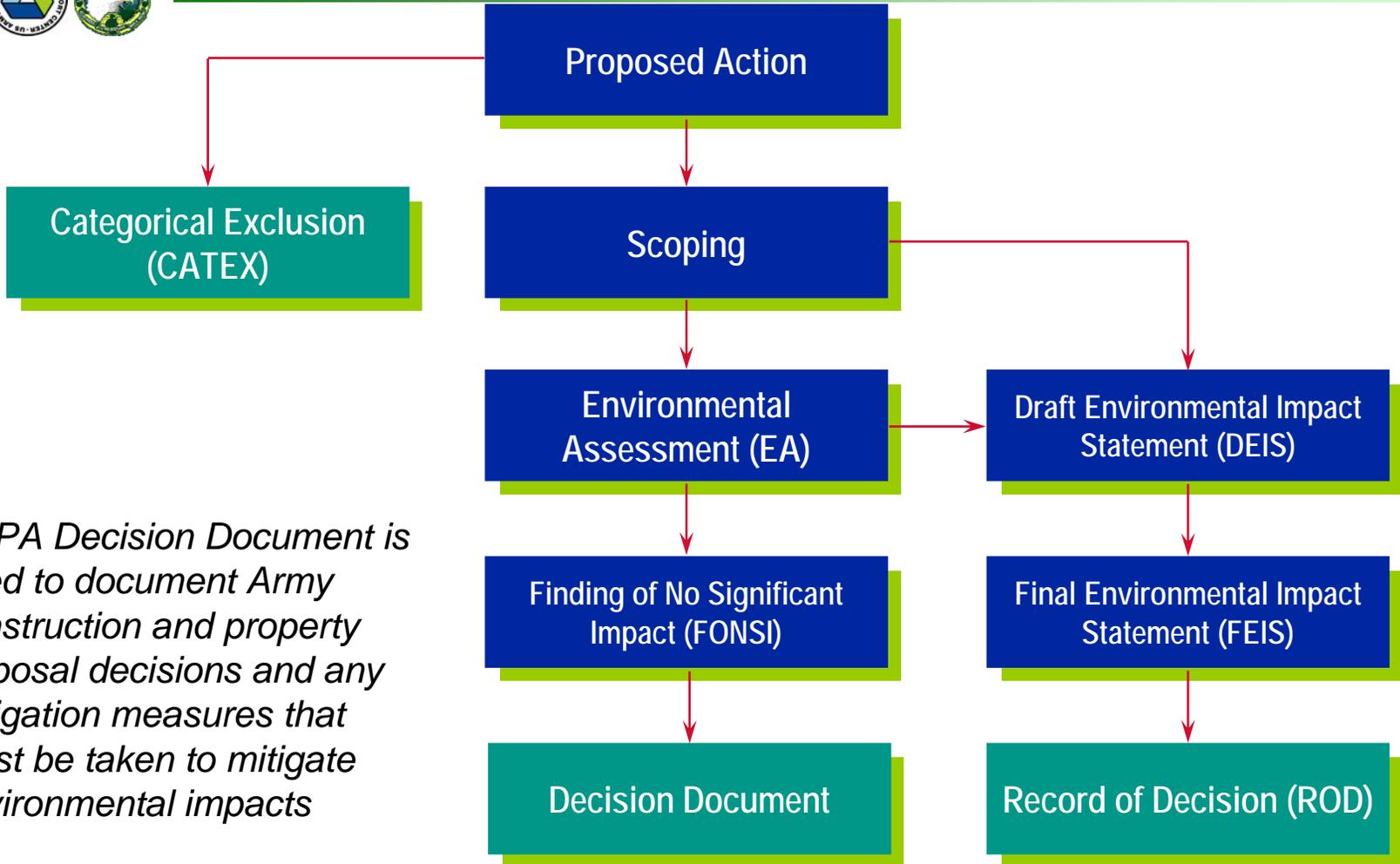
- ✓ National Environmental Policy Act (NEPA) Requirements
 - Construction
 - Closure
- ✓ Environmental Condition of Property (ECP) Requirements
 - Transfer of Property
- ✓ Environmental Baseline Survey Requirements
 - Property Acquisition



NATIONAL ENVIRONMENTAL POLICY ACT (NEPA)



Key NEPA Steps



NEPA Decision Document is used to document Army construction and property disposal decisions and any mitigation measures that must be taken to mitigate environmental impacts



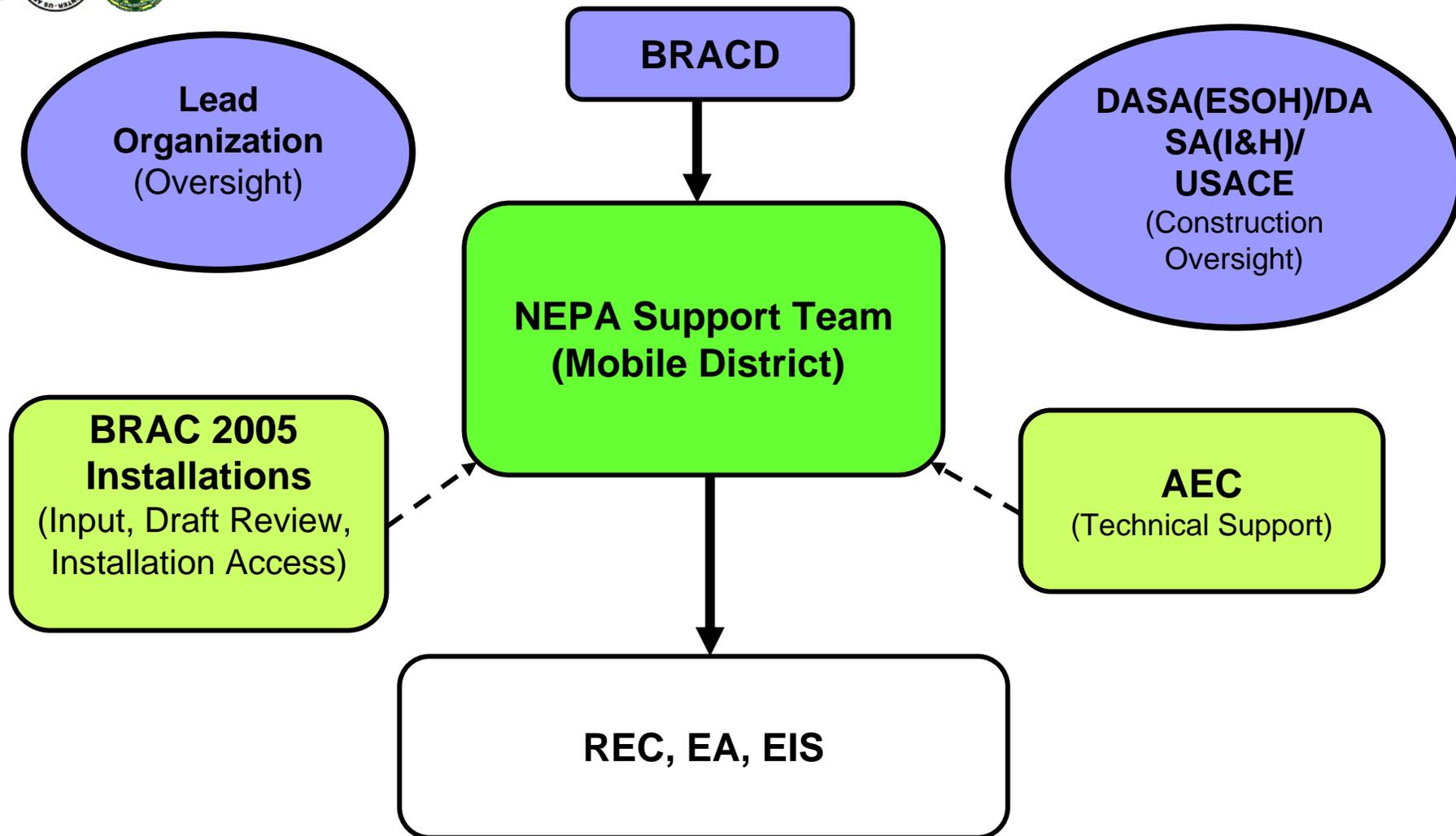
NEPA Documents



- ✓ Record of Environmental Consideration (REC)
- ✓ Environmental Assessment (EA)
- ✓ Environmental Impact Statement (EIS)



NEPA Support Team





NEPA Process Improvements



Major Process Improvements

- Categorical exclusions used whenever possible
- Socioeconomic and environmental studies to support NEPA studies identified and underway
- Lead Organizations to reduce review times
- Lead Organizations requesting EIS approval authority
- BRAC NEPA Manual streamlines approach
- Template language available for shared/common parts of NEPA documents
- With a few exceptions, formal scoping meetings to be held only for EISs



NEPA Schedule



Closure Timeline	
Date	Action
May 2006	Initiate development of NEPA documents
November 2006 ¹	Complete NEPA documentation for EAs

Ambitious Army Goals:

Completion of EAs in 6 months!

Completion of EISs in 12 months!

Realignment Timeline	
Date	Action
31 August 2005	Award contracts for Focused EAs
March 2006	Initiate BRAC 2005 NEPA documentation based on identified priorities and availability of funding
February 2006	Complete Focused EAs with signed FONSI, where applicable
August 2006	Complete NEPA documentation for BRAC EAs
March 2007	Complete NEPA documentation for EISs



ENVIRONMENTAL CONDITION OF PROPERTY (ECP) FOR PROPERTY DISPOSAL



Key ECP Steps



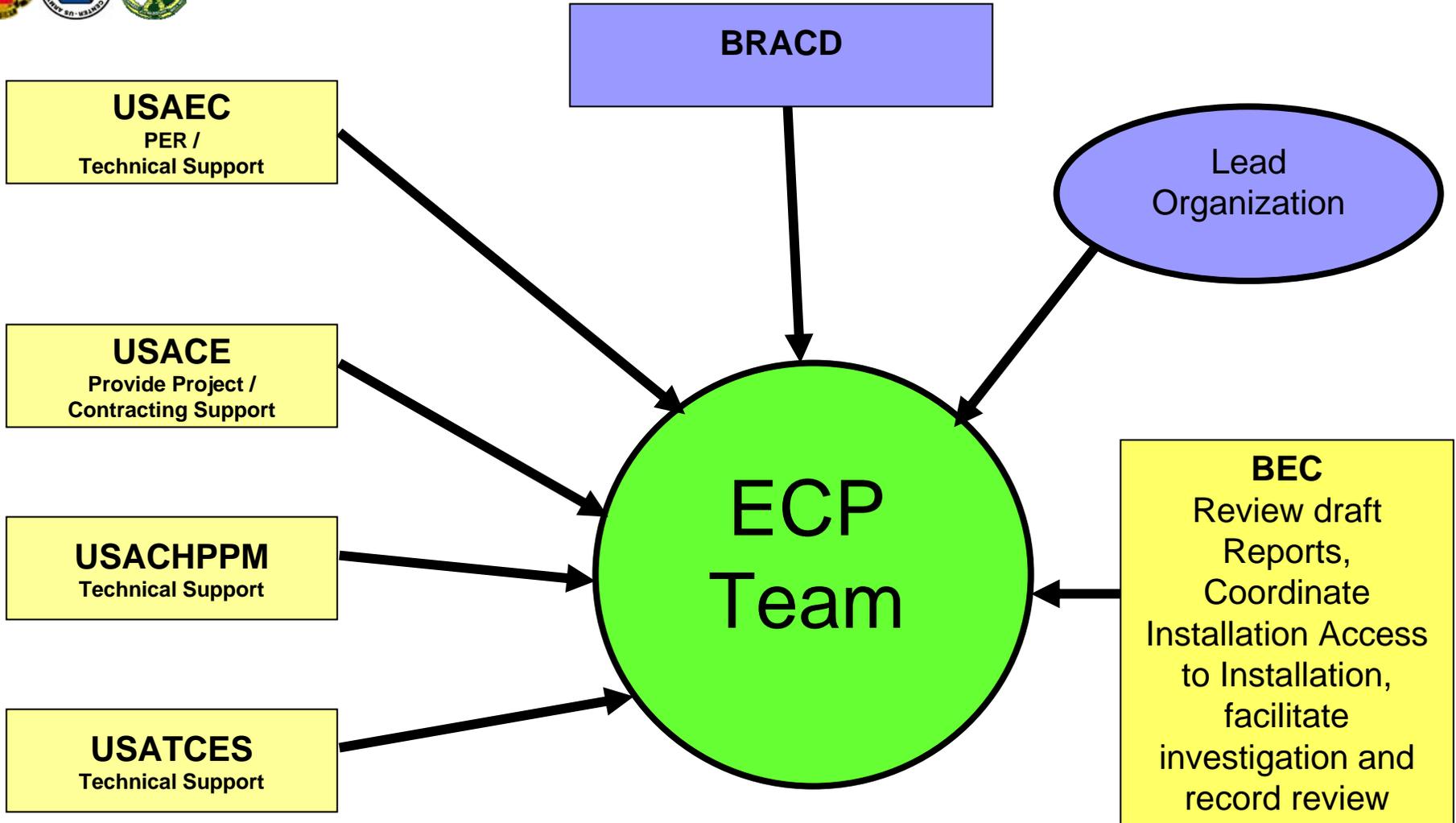
- ✓ **Programmatic Environmental Review (PER) – Gap Analysis**
 - Review existing environmental data/information
 - Identify data gaps
 - Draft ECP Report and, if necessary, prepare work statement and IGE for Phase I

- ✓ **Phase I Assessment**
 - Fill data gaps from PER and identify potential contamination
 - Complete ECP Report and prepare CERFA Report, and if necessary, prepare work statements and IGE for Phase II

- ✓ **Phase II Confirmation - Equivalent of ESA Phase II**
 - Perform confirmation surveys and investigations to determine presence or absence of contamination
 - Amend ECP Report



BRAC 2005 ECP Team





ECPs at Major Installations



“Major” installations requiring ECPs due to property transfer

- | | |
|---|--|
| <ul style="list-style-type: none">• Ft Gillem, GA• Ft McPherson, GA• Ft Monmouth, NJ• Ft Monroe, VA• Walter Reed Medical Center, DC• Kansas Army Ammunition Plant, KS• Lone Star Army Ammunition Plant, TX• Riverbank Army Ammunition Plant, CA• Mississippi Army Ammunition Plant, MS | <ul style="list-style-type: none">• Deseret Chemical Plant, UT*• Newport Chemical Depot, IN*• Umatilla Chemical Depot, OR*• US Army Garrison – Michigan, MI• Charles E Kelly Support Center, PA• Vancouver Barracks (USAR), WA• Watervliet Army Depot – NY• Red River Army Ammunition Plant, TX• National Geospatial Agency, VA |
|---|--|

** Due to mission ending later, ECPs may not be completed until later*



ECP Schedule



ECP Timeline

Date	Action
01 Jun – 15 Dec 2005	Conduct PER, draft ECP Report, and prepare Phase I work statement(s)/IGE(s)
15 Sep 05 – 28 Feb 2006	Prepare/Award ECP Contracts (Phase I w/ Phase II Options)*
Mar 2006 - Jan 31 2007	Conduct ECP Phase I and complete ECP Report*
Oct 2007 - Feb 2007	Draft Phase II work statement/IGE
Feb 2007 – May 2007	<ul style="list-style-type: none"> • Conduct ECP Phase II and amend ECP Report • Prepare, Review, and Release CERFA Report

*PER began in Oct 05. All other ECP Phase I/II projects funded with FY06 BRAC05 Funds.



ENVIRONMENTAL BASELINE SURVEY (EBS) FOR PROPERTY ACQUISITION

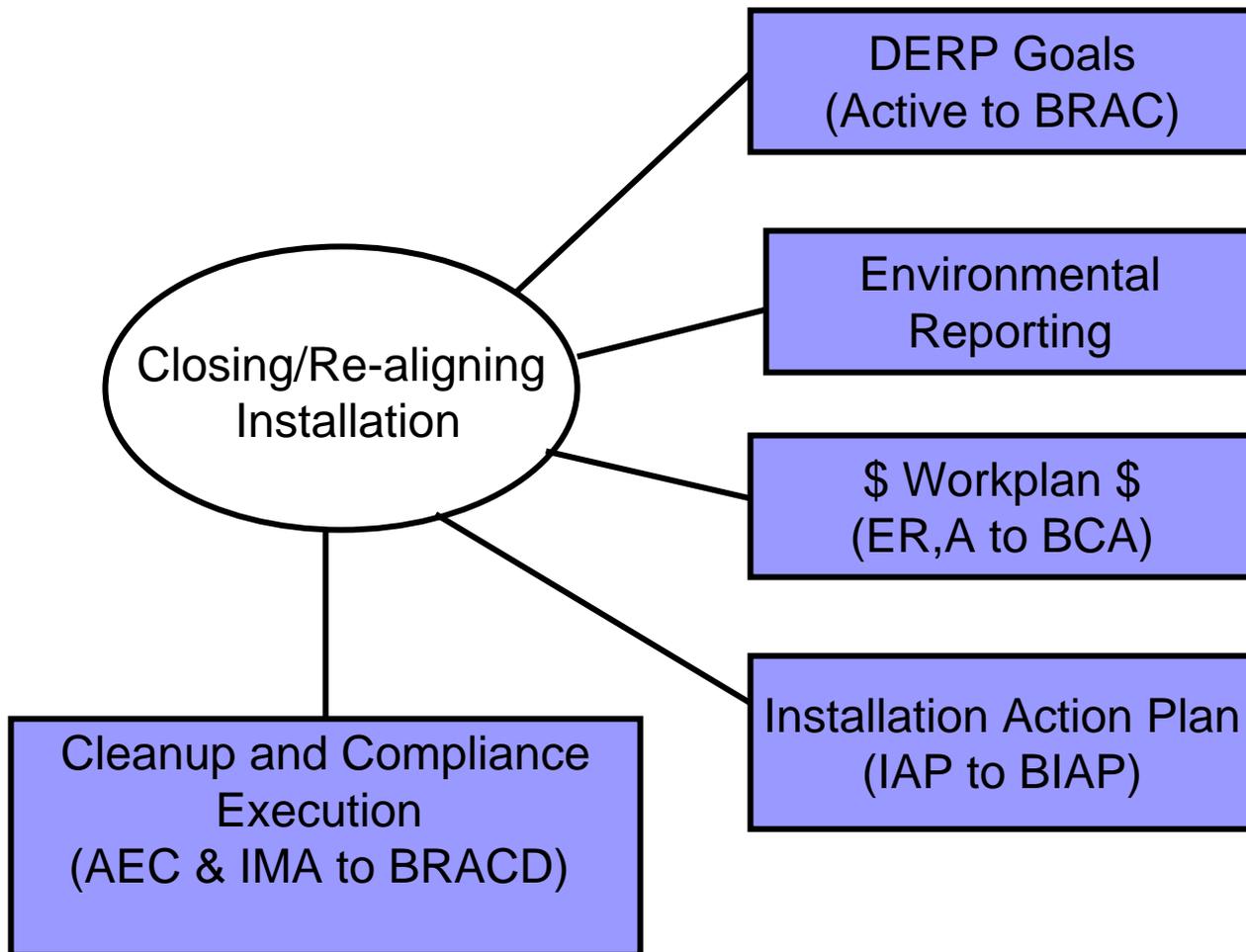


EBS for Property Acquisition

- ✓ **EBS required prior to property purchase**
 - **Need to know what we are getting environmentally**
- ✓ **Property acquisition under BRAC 2005 only for Reserve Centers**
 - **Approximately 58 EBSs planned in 26 states.**



Transitioning - Active to BRAC





Defense Goals



- New defense goals for BRAC 2005 not yet established
 - DoD will provide goals for BRAC 2005

- 374 DERP sites will transfer from active DERP to BRAC 2005 DERP
 - 67 open sites

- All open sites projecting to meet current Defense Goals
 - active IRP goals of 2007, 2011 and 2014
 - active MMRP goals
 - PAs complete by 2007
 - SIs complete by 2010

- No defense goals for compliance-cleanup sites



Environmental Reporting



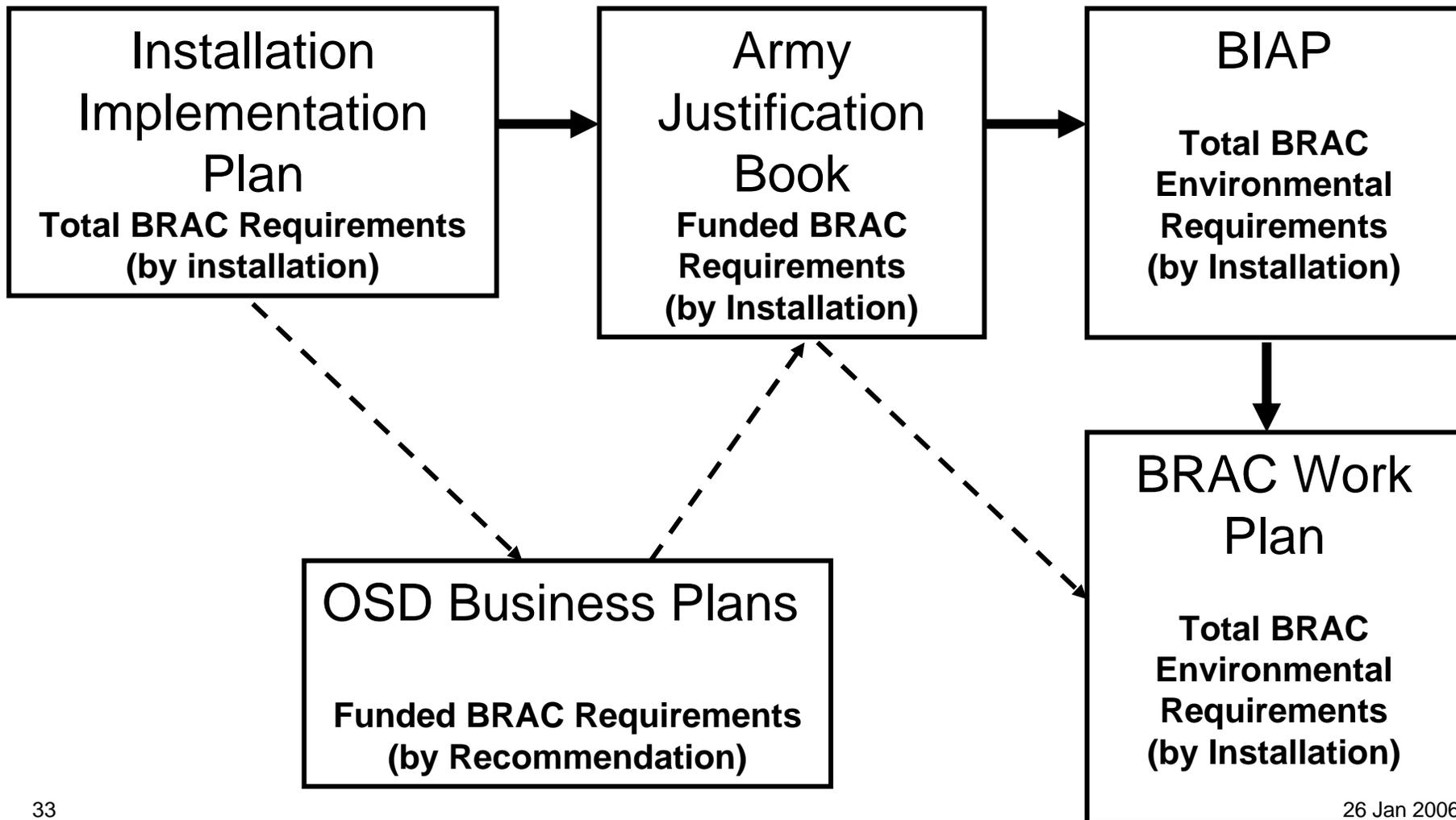
- ✓ AEDB-R – active DERP sites will re-flagged to BRAC 2005

- ✓ AEDB-CC – Compliance Cleanup sites will be re-flagged as BRAC for Closure Installations
 - Logistics of site transfer to be addressed

- ✓ New web-based BRAC 2005 tracking system
 - unsure of environmental requirements
 - NEPA documentation
 - ECPs for property transfer
 - FOST, FOSLs, and FOSETs
 - EBS for property acquisition



BRAC 2005 PLANS





BRAC IAPs



- Derived from the active IAP and developed with input from regulatory and public stakeholders
- Includes total environmental requirements
- Reflects approved BRAC work plan
- Workshops conducted annually by BRACD and USAEC



BRAC 2005 Work Plan



- Includes IRP, MMRP, Compliance & program management requirements
- Initial requirements based on active DERP work plan
 - ER,A requirements transferred from FY06 – 11
- Work plan meetings held twice a year
- BRAC Optimization Model (BOM) spreads installation funding by year based on total BRAC requirements



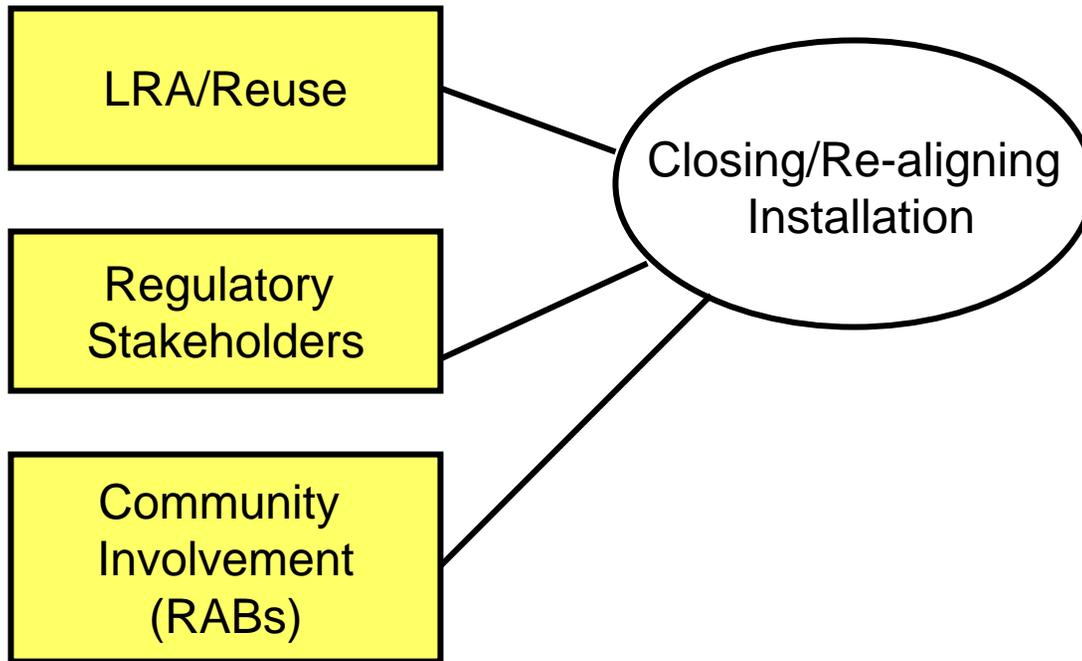
Execution



- ✓ Cleanup Program Management from USAEC to BRACD for Closures
- ✓ Compliance Program Management from Lead Organizations to BRACD for Closures
- ✓ BRACD & USAEC Environmental POCs for each BEC
- ✓ USAEC continues support BRACD
 - ✓ Technical Support
 - ✓ Program Management Data Collection and Analysis
 - BIAPS
 - RACER & CTC
 - Changes to supervisory review responsibilities being addressed
 - AEDB-R



Transitioning - Active to BRAC





Local Redevelopment Authority



- Local Redevelopment Authority (LRA)
 - a development entity with plan to use property available for transfer under BRAC law
- Army approach - cleanup to like reuse
 - LRA proposed reuse may require more stringent clean up
 - Environmental Services Cooperative Agreements (ESCA's)



Regulatory Stakeholders



- State and Federal Regulatory Representatives for closing installations may change
- Army re-imburement of FTEs not planned
- DSMOA continues under BRAC
- Involved in Property Transfer Documents
 - Clean parcel determination requires regulator approval



Community Stakeholders



- All BRAC sites that involve transfer of property to the community must establish a RAB



RABS for BRAC 2005



- × Ft Gillem - **NO**
- × Ft McPherson – **NO**
- ✓ Ft Monmouth - **YES**
- × Ft Monroe - **NO**
- × Walter Reed Med Ctr - **NO**
- × Kansas AAAP – **NO**
- × Lone Star AAP – **NO**
- × Mississippi AAP – **NO**
- × Riverbank AAP – **NO**
- ✓ Umatilla Chemical Depot - **YES**
- ✓ Deseret Chemical Depot - **YES**
- ✓ Newport Chemical Depot - **YES**
- ✓ Army Garrison Selfridge - **NO**

Reserves

- × Charles E. Kelly Spt Ctr - **NO**
- × Vancouver Barracks – **NO**

Property Transfer Realignments

- ✓ Red River Army Depot – **YES**
- × Watervliet Arsenal - **NO**



Coming Soon



- ✓ BRAC 2005 Funding
- ✓ DoD BRAC Guidance
- ✓ Army BRAC Guidance
- ✓ BEC Training
- ✓ MMRP Prioritization Protocol
- ✓ Defense Goals



Upcoming Guidance



Coming Soon...

- 1) ***OSD Base Reuse and Redevelopment Manual – at AT&L for signature***
 - 2) ***U.S. Army Base Realignment and Closure 2005 Handbook – Drafted, awaiting BRRM release***
 - 3) ***U.S. Army BRAC Environmental Condition of Property Guidance – Drafted, awaiting BRRM release***
 - 4) ***Base Realignment and Closure Manual for Compliance with the National Environmental Policy Act – Drafted. Being staffed within Army***
 - 5) ***Army DERP: Management Guidance for Base Realignment and Closure Installations –Awaiting OSD BRRM release***
- * U.S. Army BRAC 2005 Implementation Plan Guidance – Implemented Draft - Final awaiting BRRM release***



Discussion and Q&A

